For decades, both North Korea and the United States have in their own way thwarted efforts to resolve the threat of a nuclearized North Korea. Both have cheated on, or failed to fulfill, past agreements to bring a halt to Pyongyang’s nuclear program.

Under Kim Jong Un, North Korea has achieved a level of nuclear and missile development that has finally caught the eye of Washington and the American public. Is peace still possible?

ESSAYS BY
Melissa Hanham 8
Yohanes Sulaiman 12
Markus Schiller 16
Muthiah Alagappa 24
Paul Barrett 28
Stephan Haggard 32
Robert Gallucci 37
Peter Hayes 40
Haksoon Paik 46
Taewoo Kim 50
Bruce Klingner 56
Patrick McEachern 60
Angry Young Man, Angry Old Man: The War Dreams of Kim and Trump

By Peter Hayes

The Kim Dynasty’s long tradition of belligerent rhetoric directed at the US and South Korea, in particular, is well known — so much so that a website popped up called the ‘North Korean Random Insult Generator.’ But in US President Donald Trump, North Korean leader Kim Jong Un may have met his match.

Unfortunately, the Trump-Kim war of words risks inadvertently triggering a new real war on the Korean Peninsula, given concerns about North Korea’s rapid advances in nuclear and missile technology. Peter Hayes takes a sober look at the military options on both sides.

I’ll let you be in my dreams if I can be in yours. — Bob Dylan, “Walking to World War III” (1963)

TO ANYONE NOT SERVING in the American or Korean armies along the Korean Demilitarized Zone, the current talk of war and nuclear war is surreal and archaic, a throwback to an earlier and more dangerous era, a time when Bob Dylan sang about feeling lonesome and blue about walking into World War III with bad dreams in his head.

President Donald Trump’s tweets that the United States is “locked and loaded” and will fight North Korea with “fire and fury” are matched by Kim Jong Un’s inflammatory and outrageous rhetoric about nuclear threats — for example, that he might order his nuclear forces to conduct a “super-mighty pre-emptive strike” against the US and its allies any time they lift a finger against him or North Korea. Even Trump’s normally measured, senior adult supervisor, US Secretary of Defense James Mattis, referred on September 3 to the “total annihilation” of North Korea.

Global stocks tanked after these symbolic threats, which changed how the US navy fielded its offensive fighting forces south and positioned its forces in Korean ports to avoid presenting a direct threat to the US and its allies in the event that the US and its allies would fight each other across the four-kilometer-wide Demilitarized Zone (DMZ), easily the most militarized place on earth. Like two black holes orbiting each other, each is the antithesis of the other’s values, social structure and strategic goals. Should they ever collide again, the resulting conflict could light up the universe in a cataclysmic event. By the same token, unless both states change in some fundamental manner at the same time, neither can settle the seemingly endless conflict in Korea short of war.

Yet for all the threats by the two sides, the constant refrain is heard: war is not an option, even as some (including Trump himself) say that all options are on the table.

The fact is, as astute observers have noted, little out of the ordinary has been observed in North Korea since Kim Jong Un came to power, but like his missile and nuclear testing programs, have accelerated. There is no reason to assume that the North Korean army cannot inflict substantial terror on South Korean cities at the outset of a war until South Korean and American air and ground forces could suppress this attacking force. North Korea also fields missiles able to hit ports, reactors, airfields and cities as far south as Jeju, and even in Japan.

This conventional force was commonly thought to be deteriorating over the last two decades. But in 2016, the Korean People’s Army began to deploy a new 300mm precision-guided multiple rocket launcher with a much longer range that could hit all of Seoul and other cities further south with 200kg high explosives or cluster munitions. This and other modernization projects in the North Korean conventional military began before Kim Jong Un came to power, but like his missile and nuclear testing programs, have accelerated. There is no reason to assume that the North Korean army cannot inflict substantial terror on South Korean cities at the outset of a war. Indisputably, this threat is the essence of North Korea’s deterrence force, not its crude and nascent nuclear-weapons capabilities.
which have been used primarily for opportunistic psychological warfare, not deterrence.

South Korea supplies more than 95 percent of the ground forces dedicated to the UN Command, and a substantial fraction of the air and naval power that would be brought to bear on North Korea in a war. It has also revised its rules of engagement to favor immediate and escalatory response to any North Korean attack on South Korea, such as occurred twice in 2010, once with the sinking of the corvette Cheonan and then with the shelling of Yeonpyeong Island.

South Korea’s conventional military is buttressed by the US military’s 2nd infantry division, American fighter bombers at Kunsan Air Base, and US naval, air and other forces hosted by Japan or operating from Guam and across the western Pacific. These forces are integrated into US and allied global logistical and intelligence systems that provide real-time monitoring of North Korea’s military deployments and other indicators of military readiness and deployments. In a war with North Korea, these combined forces would recall the bizarre August 1976 poplar-tree crisis, the last time that the US and its allies came close to full-scale war with North Korea involving conventional and nuclear weapons.

Unfortunately, the fact that neither side is disposed to or easily able to go to war does not mean that they have no usable military options. One of the reasons that North Korea has pursued nuclear weapons is to use the nuclear threat to force the US, South Korea and Japan to change their policies towards North Korea — a use known as compellence in contrast to deterrence. Having a nuclear weapon that can be delivered means that Kim Jong Un may feel emboldened to carry out more overt or covert, but still low-level, provocations against the US or its allies in the Asia-Pacific region in the belief that the risk of nuclear war may block or limit their retaliatory response. Along the way, such attacks may be subject to loss of control, accidents or technological failure, not to mention misinterpretation by those provoked, who then escalate massively.

The US and South Korea are also not bereft of military options at levels below a threshold that might lead to all-out war.

Two vast military forces face each other in Korea, lending inherent stability to the relationship between the two. Neither side can move the other merely with small pushes and jabs, no matter how painful. And both sides are attuned to the risks of loss of control and inadvertent war.

For example, if North Korea continues to fire missiles that re-enter the atmosphere and splash down in international airline and maritime corridors without issuing the required advance notices, or worse, self-destruct in flight and ram debris on Japan, the allies could simply mine one or more North Korean ports or airfields until it desists.

If Pyongyang tests rockets that endanger a US territory, for example by bracketing Guam with three or four missiles landing in the ocean around it at once, or, in a few years’ time, fires a live nuclear weapon on a long-range missile that explodes in the atmosphere in the North or South Pacific, then the US might use cruise missiles to destroy substantial fractions of North Korea’s nuclear-fuel-cycle and missile-production and launching capabilities. Although this would not end it, such an attack would certainly slow down for a year or two the accelerated pace of missile and nuclear weapons development.

Such retaliation would assuredly lead to a North Korean riposte in the form of a second strike. Pyongyang would not reply by selecting a symmetric target in scale and number. It would up the ante, seeking escalation dominance over the US by showing resolve and greater willingness to absorb casualties than the US and South Korea.

Washington and Seoul might well call it quits at that point, having demonstrated the willingness to draw the line at the first attack and having degraded the North Korean weapons of mass destruction program while retaining broad international support for their calibrated response.

Conversely, should the North Korean response to an initial retaliation by the US and South Korea be a truly massive blitz without a subsequent follow-on ground invasion, simply designed to inflict massive damage on South Korea and possibly Japan, then one option in the midst of a tsunami of precision-guided molten steel heading north would be for the US and its allies to continue to fight until their forces controlled a band of North Korean territory around 100km north of the DMZ and as close to Pyongyang as Seoul is today to the DMZ. The US and the ROK would declare time out to China on condition that it ensure that Kim Jong Un terminates the war or faces the consequences. This would be a prudent strategic move by the allies, although like US President George Bush Senior’s decision not to advance to Bagh-
North Korea may act in ways that induce US and South Korean forces to enter into the fray, with all the attendant risks.

Collapse of central control raises the prospect of North Korean loss of control of nuclear warheads and fissile material. These sensitive items might start to move around or even out of North Korea on their way to rogue states or non-state terrorist organizations. US, South Korean, Chinese and Russian counter-WMD forces are likely to deploy rapidly and forcefully into North Korea to secure these materials and hardware, with an obvious need for deconfliction measures, but with little or no prior consultation or co-ordination, and all the potential for inadvertent collisions that could internationalize an already complex war zone.

Finally, depending on the season, such military contingencies may occur in weather that poses an immense humanitarian crisis due to food and energy shortages in mid-winter. Thus, allied forces would not only have to fight their way north; they’d have to bring along a logistics tail able to keep millions of desperate North Korean civilians alive while trying to figure out who is in the active military and who is not.

**CONCLUSION**

Much depends on Kim Jong Un’s goal. Are his flamboyant threats and missile and nuclear tests simply to keep the US at arm’s length for a few years while he rebuilds his economy? Or is he seeking to speed the pace at which he forces the US to the table? He can be under few illusions that the Trump administration will abandon its policy of strategic impatience with regard to North Korea.

If North Korea’s nuclear weapons are ultimately intended primarily for strategic deterrence, one can reasonably anticipate that, like a tiger in martial arts, soon it will retreat into the mountains and concentrate on tending to its own, self-inflicted wounds for a few years.

Equally, Trump may be the trigger for more escalation. No one, evidently including Trump himself, knows what his game plan is.

Is it simply to denuclearize the Korean Peninsula? To establish stable deterrence based on a combination of conventional and nuclear threat? Does he intend to restore stability to Korea, that is, more traditional containment?

Or does he aim to cause the removal of the Kim clique? The collapse of the entire regime? And the restructuring of the regional strategic landscape around forceful US-Korean reunification?

Or does he want to confront China with its own inability to solve a problem of its own making over decades of support for North Korea? If so, to what end in the US-China relationship?

Or is it none of the above, because Trump is not playing a standard geostrategic game at all? That is, in Trump’s world, as one US scholar put it, one might as well say “force structure, horse structure.”

To date, it is evident that Trump does not care about Korea; about nuclear war; about strategic deterrence; or even about trade in terms that denote the description “presidential” in modern US history. He is a predatory president who uses American forces as a basis for threatening adversaries and allies alike, in order to keep them off balance and confused. At each point of maximum confusion, he attempts to extract some gain — an arms deal here with South Korea, an increase in China’s sanctions on North Korea there — so that he can point to the ensuing blowback as evidence of success that solidifies his political base.

This approach does not follow geostrategic logic and even favors the pursuit of multiple and contradictory strategies at the same time. It is contrary to hegemonic leadership by consent because it rests primarily on the use of threat and coercion rather than shared values and institutional integration. In this sense, we are in a post-hegemonic interregnum; and Trump is simply a morbid symptom of this interregnum.

Of course, perhaps one angry old man and one angry young man will surprise us all by sitting down to talk, and the shared dreams of war will fade away once again. After all, it is almost always better (with apologies to Robert Scalapino) to nuclear jaw-jaw than nuclear war-war.

Peter Hayes is Director of the Nautilus Institute and a member of the Editorial Board of Global Asia.